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Plenary of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services First session

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Rules and procedures for the operations of the Plenary of the Platform: rules of procedure for meetings of the Plenary

Rules of procedure for meetings of the Plenary updated on the basis of comments received during the intersessional process

Note by the secretariat

- 1. The intersessional work to prepare for the first session of the Plenary of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services was agreed at the second session of the plenary meeting to determine modalities and institutional arrangements for an intergovernmental science-policy platform on biodiversity and ecosystem services, which was held in Panama City from 16 to 21 April 2012. The approved intersessional work is contained in annex II to the report of that session (UNEP/IPBES.MI/2/9).
- 2. Rules of procedure for meetings of the Plenary were also determined at that session and are set out in appendix II to annex I to the report of the session. Given that various rules remain to be agreed, however, it was determined that some rules would be used on an interim basis in order to make the Platform operational for the first session of the Plenary. The secretariat of the United Nations Environment Programme was requested to compile suggestions on the interim and remaining rules and make them available to the Plenary at its first session, along with updated draft rules of procedure for its meetings. The compilation of suggestions and comments was made available through the Platform's website (www.ipbes.net) during the intersessional period and is also available in document IPBES/1/INF/2.
- 3. The annex to the present note reflects the suggestions and comments received by the secretariat. All additional text presented beyond that which has been already agreed is indicated in square brackets.





^{*} IPBES/1/1.

Annex

Rules of procedure for meetings of the Plenary updated on the basis of comments received during the intersessional process

I. Scope

Rule 1

These rules of procedure apply to any session of the Plenary of the Intergovernmental Science Policy Platform on Biodiversity and Ecosystem Services convened in accordance with a decision of the Plenary and in compliance with these rules.

II. Definitions

Rule 2

For the purposes of these rules:

- (a) "Platform" means the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services;
- (b) "Members of the Platform" means States Members of the United Nations expressing their intent to be members of the Platform.

[Issues of membership/participation of regional economic integration organizations remain under discussion with a view to resolution as soon as possible.]¹

- (c) "Plenary" means the Platform's decision-making body, comprising all members of the Platform;
 - (d) "Session" means any ordinary or extraordinary session of the Plenary;
- (e) "Members present and voting" means members of the Platform present at a session and casting an affirmative or negative vote. Members who abstain from voting are considered as not voting;
 - (f) "Secretariat" means the Secretariat of the Platform;
- (g) "Observer" means any State not a member of the Platform and any body, organization or agency, whether national or international, governmental, intergovernmental or non-governmental, or [organization of] [accredited representative of] indigenous peoples and local communities, which is qualified in matters covered by the Platform, and which has informed the Secretariat of the Platform of its wish to be represented at sessions of the Plenary, subject to provisions set out in these rules of procedure;
- (h) "Meeting" means a single sitting at a session of the Plenary of the Platform;
- (i) "Bureau" refers to the body of elected members of the Bureau of the session of the Plenary as set forth in these rules of procedure;

¹ Participation is open to regional economic integration organizations as observers ad interim.

² To be noted that the term "observer" is also defined in Rule 5(3). It is proposed that the Plenary removes one of the definitions to avoid repetition.

- (j) "Bureau member" or "member of the Bureau" refers to any person who holds one of the posts in the Bureau;
- (k) "Multidisciplinarity" connotes an approach that crosses many disciplinary boundaries, knowledge systems and approaches to create a holistic approach, focusing on complex problems that require expertise across two or more disciplines. Multidisciplinarity arises when scientists (including natural and social scientists), policy and technical experts, natural resource managers, other relevant knowledge holders and users, interact in an open discussion and dialogue giving consideration to each perspective.

III. Venue, dates and notice of sessions

Rule 3

The venue and dates of each session are to be decided by the members of the Platform [at the preceding session].

Rule 4

The Secretariat will invite and notify the members and observers of the Platform of the venue and dates of any session at least eight weeks before it is due to commence.

IV. Members and observers

Rule 5

- 1. Membership of the Platform is open to States Members of the United Nations, who may become members by expressing their intent to be members of the Platform.
- 2. [Issues of membership/participation of regional economic integration organizations remain under discussion with a view to resolution as soon as possible.]³
- 3. "Observer" means any State not a member of the Platform and any body, organization or agency, whether national or international, governmental, intergovernmental or non-governmental, or [organization of] [accredited representative of] indigenous peoples and local communities, which is qualified in matters covered by the Platform, and which has informed the Secretariat of the Platform of its wish to be represented at sessions of the Plenary, subject to provisions set out in these rules of procedure.

³ Participation is open to regional economic integration organizations as observers ad interim.

⁴ To be noted that the term "observer" is also defined in Rule 2 (g). It is proposed that the Plenary removes one of the definitions to avoid repetition.

Admission of observers

Rule 6

[1. The Platform's policy and procedures on admission of observers are set forth in annex I to these rules of procedure.⁵]

Participation by observers

Rule 7

Any observer may, upon the invitation of the Chair, participate in the Plenary without the ability to cast votes or join or block consensus.

- [(a) During the sessions of the Plenary, observers have the opportunity:
- i. To make oral statements at the invitation of the Chair, without the ability to cast votes or join or block consensus;
- ii. To submit written statements to the Plenary through the Secretariat.
- (b) Ahead of the sessions of the Plenary, observers also have the opportunity to provide written submissions to the Plenary through the Secretariat.
- (c) Observers also receive documents other than those of a restricted nature, and the reports of the sessions of the Plenary.]

[V. Agenda

Rule 8

- 1. The Secretariat will, in consultation with and under the guidance of the Bureau, prepare a provisional agenda for each session in accordance with the guidance of the Plenary. Any member of the Platform may request the Secretariat[/Chair] of the Plenary to include specific items in the provisional agenda.
- 2. The Secretariat will [, with the consent of the Bureau,] distribute the provisional agenda for each session, along with other official documents to be considered at the session, to the members and those entitled to be represented as observers in the official languages of the Platform at least six weeks before the session is due to commence.
- 3. Between the date of distribution of the provisional agenda and the date of adoption of the agenda by the Plenary, members of the Platform may propose supplementary items for inclusion in the agenda, provided they are of an important and urgent nature. The Secretariat will, with the consent of the Bureau, include such items on an updated provisional agenda.

Rule 9

At the beginning of each session the members of the Platform that are present will adopt the agenda for the session on the basis of the provisional agenda and any supplementary items proposed in accordance with paragraph 3 of Rule 8.

⁵ There is a proposal to include some of the articles of those procedures as part of the rules of this section.

Rule 10

During any session members of the Platform may revise the agenda by adding, deleting or amending items. Only items that members consider to be of an important and urgent nature may be added to the agenda during a session.

Rule 11

Any item of the agenda of an ordinary session, consideration of which has not been completed at the session, shall be included automatically in the agenda of the next ordinary session, unless otherwise decided by the Plenary.]

VI. Representation, credentials and accreditation

Rule 12

Each member of the Platform participating in a session will be represented by a delegation consisting of a head of delegation and such other accredited representatives, alternate representatives and advisers as it may require. An alternate representative or adviser may act as a representative upon designation by the head of delegation.

Rule 13

- 1. The credentials of representatives of members of the Platform and the names of alternate representatives and advisers need to be submitted to the Secretariat, if possible not later than 24 hours after the opening of the session. Information regarding any later change in the composition of a delegation, along with any necessary credentials, also needs to be submitted to the Secretariat.
- 2. The credentials of the representatives of any member of the Platform need to be issued by or on behalf of the member's Head of State or Government or minister for foreign affairs consistent with each country's policies and law. [The credentials of the representatives of a regional economic integration organization need to be issued by the competent authority of that organization.]

Rule 14

The Bureau [shall] [will] examine the credentials and submit a report thereon to the Plenary.

Rule 15

Representatives of members of the Plenary are entitled to participate provisionally in a session pending a decision by the Plenary to accept their credentials. These representatives [shall] [will] not have the right to make decisions until their credentials are accepted.

VII. Members and operation of the Bureau

Rule 16

1. Candidates for the Bureau will be proposed by Governments [members of the Platform] for nomination by regions and election by the Plenary. [In the event that a region cannot agree on its nomination the Plenary will decide.]

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- 2. The Bureau of the Plenary, consisting of the Chair, four Vice-Chairs, and five other officers, [shall] [will] be elected from among the members of the Platform. Each region [shall] [will] be represented by two officers in the Bureau, taking into account the principle of geographical representation. The Chair and four Vice-Chairs, one of whom [shall] [will] act as Rapporteur, will be selected with due consideration to scientific and technical expertise and will be selected from each of the five United Nations regions. The five additional members of the Bureau will carry out relevant administrative functions. [The officers of the Bureau[shall] [will] remain in office until their replacement is elected.]
- [3. The term of office of each Bureau member should be of [X] years with a possibility of re-election for one consecutive term. Such term of office shall start at the end of the session at which he/she is elected and end at the close of the session at which his or her successor is elected. The Chair will be rotated among the five United Nations regions every [X] years.]
- [4. The two representatives of each region in the Bureau shall coordinate the process for regional nominations in his/her respective region and shall submit such nominations to the Secretariat at least four months before the commencement of the meeting at which the new Bureau members will be elected.]
- 5. Each region may designate alternates, to be approved by the Plenary, to represent the region at a Bureau meeting if the designate is [or designates are] unable to attend.

Rule 17

The Bureau [shall] [will]meet as necessary, either in person or by means of telecommunication, to advise the Chair and the Secretariat on the conduct of business of the Plenary and its subsidiary bodies.

Rule 18

- 1. In addition to exercising the powers conferred upon him or her elsewhere in these rules [and in the document on functions, operating principles and institutional arrangements of the Platform], the Chair [shall] [will]:
 - [(a) Represent the Platform;]
 - (b) Declare the opening and closure of each session;
 - (c) Preside at sessions of the Plenary and meetings of the Bureau;
- (d) Ensure the observance of the present rules in accordance with the definitions, functions and operating principles of the Platform;
 - (e) Accord participants the right to speak;
 - (f) Apply the decision-making procedure in Rule 39;
 - (g) Rule on any points of order;
- (f) Subject to these rules, exercise complete control over the proceedings and maintain order.
- 2. The Chair may also propose:
 - (a) The closure of the list of speakers;

- (b) A limitation on the time to be allowed to speakers and on the number of times a member or observer may speak on an issue;
 - (c) The adjournment or closure of debate on an issue;
 - (d) The suspension or adjournment of a meeting.
- 3. The Chair and the Bureau, in the exercise of their functions, remain at all times under the authority of the Plenary.

Rule 19

The Chair participates in sessions in that capacity and may not at the same time exercise the rights of a representative of a member of the Platform.

Rule 20

- 1. The Chair, if absent from a session or any part thereof, should designate one of the Vice-Chairs to act as Chair.
- 2. A Vice-Chair acting as Chair has the same powers and duties as the Chair and may not at the same time exercise the rights of a representative of a member of the Platform.

Rule 21

- 1. If the Chair resigns or is otherwise unable to complete his or her assigned term of office or to perform the functions of that office, a new Chair is to be elected at the next session to serve the remainder of the term of office of the departing Chair. Until a new Chair is elected, one of the Vice-Chairs, as agreed by the Bureau, serves as the Acting Chair.
- 2. If a member of the Bureau, other than the Chair, resigns or is otherwise unable to complete the assigned term of office or to perform the functions of that office, that member [will] [shall] be replaced by the alternate from the same region.

Election of members of the Bureau

Rule 22

- 1. The members of the Bureau will be elected by the Plenary by consensus unless the Plenary decides otherwise.
- 2. If the Plenary decides to elect members of the Bureau by vote:
 - (a) This [shall] [will] be held at ordinary sessions of the Plenary;
 - (b) Each member of the Plenary has one vote in the elections;
- (c) All elections [shall] [will] be decided by a majority of the members present and voting. All elections [shall] [will] be held by secret ballot, unless otherwise decided by the Plenary;
- (d) After completion of the elections, the number of votes for each candidate and the number of abstentions [shall] [will] be recorded.

Nominations

Rule 23

- 1. All nominees for election as the Chair and Vice-Chairs need to have relevant expertise from the agreed guidelines. Curricula vitae of all nominees are to be submitted to the Secretariat and made available to members of the Platform before the elections.
- 2. The Secretariat of the Platform will invite members of the Platform to submit to the Secretariat written nominations [in accordance with rule 16] and accompanying curricula vitae of nominees for the Chair and the Vice-Chairs [and the five other officers of the Bureau] no less than four months before the scheduled election. The Plenary can accept late nominations at its discretion. [In the event that a region cannot agree on its nomination, the Plenary will decide.] The Secretariat will post the names of persons nominated [and their curricula vitae], as well as the identity of the region making the nomination, on the website of the Platform in a time frame that will facilitate consideration of such persons by members of the Platform.

VIII. Secretariat

[To be developed]

[Rule 24

The Secretariat will be administered by [xxxx].]

Rule 25

The indicative functions of the Secretariat, which acts under the direction of the Plenary, are those articulated in the document on functions, operating principles and institutional arrangements of the Platform. The functions of the Secretariat can be amended by the Plenary.]

IX. Subsidiary bodies⁶

Rule 26

- 1. The members of the Platform [the Plenary] may:
- (a) Establish subsidiary bodies to carry out such objectives as may be agreed upon at a session of the Plenary;
 - (b) Determine the matters to be considered by any subsidiary body;
 - (c) Establish the terms of reference of any subsidiary body.
- 2. The Plenary will keep under review the composition, effectiveness and need for its subsidiary bodies, including the Bureau and the Multidisciplinary Expert Panel, as part of the periodic review of the operation of the Platform.

⁶ There is a proposal to include as section IX bis the relevant provisions on conflict of interest, and as section IX ter, the relevant provisions on the financial procedures.

[Rule 27]

The Multidisciplinary Expert Panel will carry out the scientific and technical functions agreed by the Plenary, as articulated in the document on functions, operating principles and institutional arrangements of the Platform.]

[Regional structure and expert composition of the Multidisciplinary Expert Panel

Rule 28

- 1. The interim membership of the Panel will be based on equal representation of five participants nominated by each of the five United Nations regions. Such a membership will be in place for not more than a two-year period in order to allow the final regional structure and expert composition to be agreed at a session of the Plenary.
- 2. The Chair and four Vice-Chairs of the Bureau will also be members of the Panel. The chairs of the scientific subsidiary bodies of the multilateral environmental agreements related to biodiversity and ecosystem services and the Intergovernmental Panel on Climate Change will be observers. Employees of intergovernmental organizations shall abide by the regulations of their organizations on their possibility to be members of the Panel.
- 3. The members of the Panel are not intended to represent any particular Government or region. They are elected in their personal capacity. Regions can nominate candidates who are not necessarily nationals of any of the countries of a given region.]

[Guidelines for the nomination and selection of the members of the Multidisciplinary Expert Panel

Rule 29

Candidates for the Panel are to be proposed by members and observers of the Platform for nomination by regions and election by the Plenary. In the event that a region cannot agree on its nomination the Plenary will decide. Taking into account disciplinary and gender balance,] each region will nominate five candidates for membership to the Panel. The following criteria could be taken into account in nominating and selecting the members of the Panel:

- (a) Scientific expertise in biodiversity and ecosystem services with regard to both natural and social sciences and traditional knowledge among the members of the Panel:
- (b) Scientific, technical or policy expertise and knowledge of the main elements of the Platform's programme of work;
- (c) Experience in communicating, promoting and incorporating science into policy development processes;
 - (d) Ability to work in international scientific and policy processes.

Rule 30

1. The Secretariat of the Platform will invite members and observers of the Platform to submit to the Secretariat written nominations and accompanying

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curricula vitae of nominees for the Panel no less than four months before the scheduled election. Curricula vitae of all nominees are to be submitted to the Secretariat and made available to members of the Platform together with the names of persons nominated, as well as the identity of the region or observer making the nomination, on the website of the Platform.

2. The Plenary can accept late nominations at its discretion.]

[Election of members of the Multidisciplinary Expert Panel

Rule 31

- 1. The members of the Panel will be elected by the Plenary by consensus unless the Plenary decides otherwise.
- 2. If the Plenary decides to elect members of the Panel by vote:
 - (a) This will be held at ordinary sessions of the Plenary;
 - (b) Each member of the Plenary has one vote in the elections;
- (c) All elections will be decided by a majority of the members present and voting. All elections will be held by secret ballot, unless otherwise decided by the Plenary;
- (d) After completion of the elections, the number of votes for each candidate and the number of abstentions will be recorded.

Rule 32

- 1. The term of office of all the Panel members should be of [X] years with a possibility of re-election for one consecutive term. The term of the office of each Panel member should start at the end of the session at which he or she is elected and end at the close of the session at which his or her successor is elected.
- 2. Option 1: The Chair will be elected by the members of the Panel [and rotate among the members nominated for Panel regions every [X] years].
- 2. Option 2: The Chair of the Bureau will be the Chair of the Panel.

Rule 33

- 1. The Chair, if absent from a session or any part thereof, should designate another member of the Panel to act as Chair.
- 2. A member of the Panel acting as Chair has the same powers and duties as the Chair.

Rule 34

- 1. If the Chair resigns or is otherwise unable to complete his or her assigned term of office or to perform the functions of that office, a new Chair is to be elected by the members of the Panel at the session where it is known that the Chair will be unable to complete his or her assigned term of office to serve the remainder of the term of office of the departing Chair.
- 2. If a member of the Panel other than the Chair resigns or is otherwise unable to complete the assigned term of office or to perform the functions of that office, that

member will be replaced by the alternate nominated by the same region and selected by the Plenary.]

[Meetings of the Multidisciplinary Expert Panel

Rule 35

The Panel will meet once per year and otherwise as necessary, either in person or by means of telecommunication, to conduct its business. Efforts shall be made to hold meetings of the Bureau and meetings of the Panel concurrently or in association, where appropriate, to allow for a maximum complementarity and coordination of work, and cost savings. The Secretariat will support the organization and holding of the meetings.

Rule 36

- 1. In addition to exercising the powers conferred upon him or her elsewhere in these rules of procedure, the Chair of the Multidisciplinary Expert Panel shall:
 - (a) Declare the opening and closure of each meeting of the Panel;
 - (b) Preside at meetings of the Panel;
- (c) Ensure the observance of the applicable Platform rules in accordance with the functions, operating principles and institutional arrangements of the Platform:
 - (d) Accord participants in the meetings of the Panel the right to speak;
- (e) Subject to the rules of procedure that the Panel will adopt for its meetings, exercise complete control over the proceedings, maintain order and apply the agreed decision-making procedure.
 - (e) Speak on behalf of the Platform on scientific and technical matters.
- 2. The Chair may also propose:
- (a) A limitation on the time to be allowed to those taking the floor during the Panel meetings or on the number of times the floor may be given;
 - (b) The adjournment or closure of debate on an issue;
 - (c) The suspension or adjournment of a meeting.]

X. Conduct of business

Quorum

Rule 37

The Chair may not declare a meeting of any session open and permit discussion to proceed unless at least one third of those members of the Platform participating in the session are present.

Quorum for decision-making

Rule 38

The presence of a majority of the members of the Platform participating in the session is needed for any decision to be taken.

XI. Decision-making

[**Rule 39**

The members of the Platform [should] [will] [must] [may] [should in general] take decisions on matters of substance by consensus, unless otherwise provided in these rules.

[When consensus is not reached the main reasons for the objections shall be recorded in the report of the session.]

On matters of procedure, the members of the Platform are to make every effort to achieve consensus. If [the Chair concludes that] all efforts by the members of the Platform to achieve consensus on a matter of procedure have been exhausted, and no consensus has been reached, the decision will, as a last resort, unless otherwise provided by these rules of procedure, be taken by a [majority] [two thirds] vote of the members of the Platform present and voting.]

XII. Languages

Rule 40

- 1. The official languages of the Platform are Arabic, Chinese, English, French, Russian and Spanish.
- 2. Interpretation into all the official languages of the Platform will be provided for all the sessions of the Plenary. A member may speak in a language other than an official language if the participant provides for interpretation into one of the official languages.

Rule 41

Official documents of the Plenary [shall] [will] be drawn up in one of the official languages and translated into the other official languages.

XIII. Modifications to the rules of procedure

[Rule 42

- 1. Modifications to these rules of procedure may be adopted by [consensus of] [three quarters [majority] vote of]the members of the Platform.
- 2. Any modifications proposed to these rules of procedure, submitted by members of the Platform or by the Bureau, should be communicated to all members of the Platform at least eight weeks before they are submitted to the session where the proposals are expected to be discussed.]